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# CHARTER OF AGENDA 74 AGENCY

*LEGAL IDENTITY, GOVERNANCE, AND EXECUTIVE AUTHORITY OF THE  
CREATIVA EXECUTION INSTITUTION.*

CREATED BY  
EUSL AB  
*Care to Change the World*



## Table of Contents

<b>Preamble</b> .....	2
<b>Chapter One — Legal Nature and Capacity</b> .....	2
<b>Chapter Two — Ownership and Placement</b> .....	3
<b>Chapter Three — Governance Structure</b> .....	3
<b>Chapter Four — Executive Authority</b> .....	4
<b>Chapter Five — Directorates</b> .....	4
<b>Chapter Six — Delegation and Regulations</b> .....	5
<b>Chapter Seven — Privileges and Immunities</b> .....	6
<b>Chapter Eight — Amendments and Dissolution</b> .....	6
<b>Final Word</b> .....	7



# Charter of Agenda 74 Agency

## Preamble

The Agenda 74 Agency is hereby constituted as a distinct legal person within the Creativa Universe with the mandate to act as the operational execution authority for Agenda for Social Equity 2074. Its legal personality vests the Agency with full juridical standing separate from the normative custodians of doctrine, ensuring that execution remains insulated from doctrinal influence while remaining bound to the canon established by Creativa Center and interpreted by the Global Social Equity Alliance. The Charter establishes an execution-first institution whose legitimacy flows from its capacity to implement approved frameworks, to operationalise authorised programmes, and to deliver measurable outcomes in compliance with binding standards, safeguards, fiduciary protocols, and Mission Orders issued under the authority of Creativa Center.

The Preamble further affirms that the Agenda 74 Agency is not a policy-making body. It exercises no normative authority and does not amend doctrine. It operates under tightly delimited execution rights, activated solely through Mission Orders, and is accountable to the governing bodies of Creativa Center for compliance, probity, transparency, and results. Its institutional independence is secured by separating oversight from doctrinal control while enabling disciplined interaction with the custodial institutions responsible for standards. Through this Charter, the Agency obtains the legal and operational standing required to compact with sovereign governments, Regional Economic Communities, international partners, development finance institutions, and private sector counterparts for the implementation of the Legacy Projects and related programme families.

## Chapter One — Legal Nature and Capacity

The Agenda 74 Agency is established as a juridical body with perpetual succession, the capacity to acquire rights and obligations, and the authority to enter into legal relations necessary for the execution of its mandate. Its legal nature is defined as an autonomous operational entity under Creativa Center with delegated authority to compact with sovereigns, sub-sovereigns, RECs, and intergovernmental entities for the purpose of deploying the full portfolio of approved programmes, including the Legacy Projects, sectoral Components, institutional blueprints, and Flowhub-structured vehicles.

The Agency possesses the unrestricted capacity, within the limits of Mission Orders and applicable financial and fiduciary frameworks, to enter into contracts, procure goods and services, engage implementing partners, and manage ring-fenced delivery vehicles. It may receive, administer, and disburse funds from sovereign sources, development finance institutions, philanthropic entities, private investors, and internal Creativa capital stacks, subject to Flowhub duties of segregation, traceability, sanctions screening, and audit readiness.

The Charter further authorises the Agency to establish or participate in special purpose vehicles, national implementation units, regional coordination offices, or other temporary or permanent operational structures necessary for programme execution, provided that these entities remain subject to the oversight, safeguards, and fiduciary controls mandated by Creativa Center and the Global Social Equity Alliance.

The Agency may appear before courts, arbitral bodies, regulatory authorities, and administrative entities in pursuit of its mandate, including for enforcement of compacts, defence of its legal interests, and protection of its operational independence. Where privileges or immunities are granted by



sovereigns or RECs, the Agency shall exercise them solely for the performance of its functions and not for commercial or private advantage.

## Chapter Two — Ownership and Placement

The Agenda 74 Agency is placed under the Creativa Center as a top-level execution institution with a clearly demarcated mandate and a protected zone of operational independence. Its ownership resides with Creativa Center, which holds the Agency as a strategic operational instrument for the implementation of Agenda for Social Equity 2074 and the associated Legacy Projects. Ownership shall not be construed as operational control; Creativa Center exercises strategic direction, approves Mission Orders, and maintains fiduciary alignment, while refraining from involvement in day-to-day execution unless expressly authorised through formal resolutions.

The placement of the Agency within the Creativa architecture follows the principle of doctrinal separation. Normative authority and custodial responsibilities remain entirely with the Global Social Equity Alliance and the other Top Organisations that hold the standards, frameworks, and programme families. The Agenda 74 Agency functions as the execution arm of Creativa Center and therefore does not interpret doctrine, alter standards, or modify approved Components. It implements, verifies, and reports. This separation ensures the integrity of the canon while preserving the operational agility required for national and regional builds.

The Agency's independence for execution is vested at board level through structural safeguards, including the appointment of members with no active role in doctrinal bodies, the prohibition on undue influence by custodial institutions, and the requirement that all oversight be exercised through recorded resolutions. Such arrangements guarantee that execution decisions are taken exclusively on the basis of authorised standards, Mission Orders, fiduciary protocols, and evidence. No individual, institution, or partner may override or dilute the Agency's execution prerogatives except through formal amendments to this Charter.

## Chapter Three — Governance Structure

The governance structure of the Agenda 74 Agency is designed to ensure competence, transparency, continuity, and immunity from political or institutional distortion. The Board shall consist of individuals appointed for their technical, fiduciary, operational, and strategic expertise, with demonstrable capacity to steward a high-performance execution institution. Board appointments are made by Creativa Center through a recorded resolution and shall prioritise competence over representational balance.

Board members shall maintain a formal conflict of interest registry, updated continuously and reviewed annually, to ensure that decision-making remains free from bias, improper influence, or perceived interference. All Board decisions shall be documented through recorded resolutions, with a permanent archive maintained to preserve institutional memory and enable retrospective audit and scrutiny.

The Board's mandate includes approving Mission Orders, overseeing financial integrity, ensuring compliance with Flowhub protocols, reviewing MEL outputs, and safeguarding the Agency's operational independence. It may request information, commission internal or external reviews, and mandate corrective actions. The Board does not intervene in day-to-day execution except where a Mission Order explicitly grants authority for escalation or where material breaches of standards, fiduciary controls, or safeguards are identified.



The governance structure incorporates periodic effectiveness reviews, conducted at intervals determined by the Board, assessing strategic alignment, performance fidelity, institutional resilience, and compliance with normative boundaries. Such reviews provide a disciplined feedback loop that strengthens the Agency's operational posture across deployment cycles and ensures that lessons from national and regional engagements are integrated without violating doctrinal purity.

## Chapter Four — Executive Authority

The Executive Director of the Agenda 74 Agency is vested with full operational authority to execute Mission Orders, manage the Agency's directorates, and ensure delivery in accordance with the standards, safeguards, fiduciary controls, and reporting duties imposed by this Charter and by Creativa Center. Executive authority is not discretionary; it is bound by doctrine, activated by Mission Orders, and expressed through measurable obligations.

The Executive Director holds the power to take all decisions necessary for operational deployment, including approval of implementation plans, authorisation of procurement actions within the Flowhub architecture, signing of contracts and service agreements, and issuance of internal directives that ensure programme integrity. This authority is accompanied by a standing duty to escalate material risks, variances, safeguard breaches, and fiduciary concerns to the Board without delay. Escalation is a mandatory function, not a matter of judgment.

The Executive Director is assessed through a KPI-anchored reporting framework that integrates MEL indicators, delivery milestones, budget adherence, risk management performance, and compliance with standards. The reporting system ensures that operational discretion remains transparent, traceable, and objectively evaluated. The Executive Director must maintain a written record of all material operational decisions, with a permanent archive accessible to the Board for oversight and audit purposes.

In exercising executive authority, the Executive Director shall uphold the principle that speed must never displace probity. The delegation of execution rights does not permit derogation from standards or fiduciary rules. Where controlled exceptions are authorised through the Exceptions Discipline or through a Mission Order amendment, the Executive Director must document the justification, compensating controls, and duration, and seek Board confirmation in accordance with established protocols.

## Chapter Five — Directorates

The operational spine of the Agenda 74 Agency consists of the following directorates, each mandatory, non-optional, and permanently established to safeguard functional completeness and institutional continuity: Programme Operations; Institutional Partnerships; Finance and Compliance; Monitoring, Evaluation and Learning; and Communications. These directorates collectively constitute the operational machinery through which Mission Orders are transformed into verified results.

The Programme Operations Directorate leads the technical and logistical execution of programme architectures, including build sequencing, delivery management, risk tracking, and readiness verification. It acts as the central engine for field deployment and is responsible for maintaining continuity of operations across jurisdictions, sectors, and portfolio families.

The Institutional Partnerships Directorate manages compacts, agreements, and structured engagements with sovereigns, RECs, DFIs, private partners, academic institutions, and cooperative



actors aligned with GSCA. It ensures that all relationships remain within the execution mandate, that obligations are clear and enforceable, and that political cycles do not interrupt operational delivery.

The Finance and Compliance Directorate safeguards the Agency's fiduciary integrity. It operates the Flowhub protocols, ensures segregation of duties, oversees procurement integrity, manages fund flows, performs sanctions screening, and maintains full audit readiness. It provides the Board with periodic financial statements, variance analyses, and risk alerts.

The Monitoring, Evaluation and Learning Directorate is responsible for evidence integrity across the entire programme lifecycle. It maintains baseline procedures, indicator families, verification schedules, and evaluation routines. It ensures that performance claims are defensible, that course corrections are evidence-driven, and that all programmes generate verifiable, publishable outcomes aligned with Agenda 2074.

The Communications Directorate handles all internal and external communications, ensuring message consistency, evidence-based reporting, and disciplined adherence to neutrality. It manages communication during stress events or crises, protects message integrity, and ensures that public reporting adheres to the Agency's principles of transparency without compromising confidentiality or operational security.

Each directorate is led by a Director appointed by the Executive Director and confirmed by the Board through a recorded resolution. Directorates operate under internal regulations that may be updated rapidly to preserve operational agility, provided that such updates do not conflict with this Charter, Flowhub protocols, or standing safeguards.

## Chapter Six — Delegation and Regulations

The Agenda 74 Agency is authorised to adopt internal regulations, directives, and operating procedures necessary for the efficient discharge of its mandate, provided that such instruments remain consistent with this Charter, the Creativa Center resolutions, and the custodial standards of the Global Social Equity Alliance and other Top Organisations. Delegation of authority within the Agency shall be governed by the principles of traceability, proportionality, and accountability. Delegation does not dilute responsibility; all delegated powers are exercised on behalf of the Executive Director and remain subject to oversight by the Board.

Internal regulations may be issued, amended, or repealed by the Executive Director through written orders, enabling the Agency to adapt rapidly to operational demands, shifting contexts, and multi-sector requirements arising from Mission Orders. Such regulations must be documented, archived, and communicated to all relevant directorates to ensure institutional coherence and avoid fragmentation of practice. Where internal regulations intersect with fiduciary protocols, MEL requirements, procurement rules, or Flowhub structures, the Finance and Compliance Directorate and the MEL Directorate must provide formal concurrence before entry into force.

Delegation of decision-making authority to Directors, managers, or field leads must be precise, time-bound, and scope-defined. No delegated authority may include the right to modify standards, alter Mission Orders, relax safeguards, or engage in acts that exceed the Agency's legal capacity. All delegated authorities must be accompanied by reporting duties and may be withdrawn at any time by the Executive Director or the Board where required for institutional integrity.



## Chapter Seven — Privileges and Immunities

The Charter recognises that the Agenda 74 Agency may, in the course of executing national and regional programmes, engage with sovereign governments, Regional Economic Communities, development finance institutions, and intergovernmental bodies that extend privileges, immunities, or special procedural protections to institutions performing public-interest mandates. The Agency may accept such privileges and immunities to the extent that they are granted in treaties, compacts, host country agreements, memoranda of understanding, or statutory instruments, provided that their purpose is strictly functional and directly connected to the execution of authorised Mission Orders.

Any privileges or immunities granted to the Agency shall be exercised solely for the fulfilment of its mandated activities and shall never be invoked to obfuscate accountability, undermine fiduciary requirements, or shield misconduct. Where privileges relate to inviolability of premises, archives, communications, or assets, such protections shall be balanced against the Agency's own commitments to transparency, Flowhub-compliant audit readiness, and the MEL architecture that underpins Agenda for Social Equity 2074.

The Charter also preserves the option for future sovereign-style privileges to be negotiated should the scale, nature, or geopolitical context of A74's operations require elevated protections. Such privileges may include fiscal exemptions, simplified cross-border movement, immunities from legal process for acts performed in an official capacity, and access to expedited administrative channels. Any such extensions shall require formal approval by Creativa Center, be reflected in a recorded Board resolution, and be operationalised only within the limits of the relevant agreements.

## Chapter Eight — Amendments and Dissolution

This Charter constitutes the governing legal instrument of the Agenda 74 Agency and may be amended only through a supermajority resolution of the Creativa Center Board, followed by a confirmatory resolution of the Agency's own Board. Amendments shall be limited to matters of structure, mandate clarification, or procedural refinement and shall never confer normative authority upon the Agency or dilute the constitutional separation between custodial standards and execution.

Any proposal for amendment must be accompanied by an impact analysis prepared jointly by the Finance and Compliance Directorate and the Monitoring, Evaluation and Learning Directorate. The analysis shall assess implications for fiduciary safeguards, execution rights, MEL integrity, Flowhub compliance, and compatibility with the doctrinal architecture maintained by the Global Social Equity Alliance and the other Top Organisations. Amendments enter into force only upon formal registration in the Agency's canonical archive, with immediate notification to Creativa Center, custodial bodies, and all entities with standing compacts or Mission Orders.

Dissolution of the Agency may occur only through a supermajority resolution of Creativa Center, supported by a recorded resolution of the Agency's Board. Dissolution shall trigger a controlled and orderly wind-down procedure, including the safeguarding of active Mission Orders, handover of programme assets to designated institutions, settlement of obligations, preservation of archives, and verification that fiduciary, contractual, and safeguard duties are fully discharged. No dissolution may be executed while unresolved liabilities, Mission Orders, or safeguard obligations remain active unless an alternative legally constituted body is assigned to assume them by formal resolution.

In the event of dissolution, the Agency's archives and records—including financial accounts, MEL datasets, Mission Order repositories, and regulatory instruments—shall be transferred to Creativa



Center or another designated custodian to ensure continuity of institutional memory and doctrinal integrity. Privileges or immunities granted to the Agency shall expire upon dissolution, subject to transitional protections agreed with sovereigns or RECs.

## Final Word

This Charter establishes the Agenda 74 Agency as a disciplined execution institution, structurally anchored yet operationally agile, operating within the Creativa Universe to deliver national and regional systems with precision, evidence, and fiduciary integrity. It provides the legal foundation through which Mission Orders are activated, programmes are deployed, and obligations are fulfilled. Through this Charter, the Agency gains the authority to act, the boundaries within which to perform, and the safeguards required to maintain trust across sovereigns, partners, and custodial bodies. It stands as a durable instrument that protects doctrine, secures independence, and enables the Agency to perform its singular mandate: the reliable, standards-true implementation of Agenda for Social Equity 2074.