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# FUNDING & REMUNERATION FRAMEWORK

*DEFINES THE FINANCIAL STRUCTURES ENSURING SPEED, PROBITY, SOLVENCY,  
AND THE LONG-TERM TRANSITION TO SELF-SUSTAINABILITY.*

**CREATED BY**

EUSL AB

*Care to Change the World*



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# Funding & Remuneration Framework

## Preamble

This Framework establishes the financial architecture through which the Agenda 74 Agency mobilises, manages, safeguards, and sustains the capital required to execute the mandates entrusted to it under Agenda for Social Equity 2074. It defines the principles, structures, and operational mechanisms that allow the Agency to move rapidly while remaining fully compliant with fiduciary doctrine, custodial safeguards, and Flowhub controls.

The Framework repositions the Agency—and, by extension, the Legacy Projects—away from the traditional dependency model that has historically characterised development finance. It creates the conditions for a gradual transition from donor-driven capital flows to sovereign, regional, and eventually market-based financing, with Legacy Projects maturing into self-funding mechanisms over time. The long-term financial posture aligns with Africa’s projected trajectory under Agenda 2074: a continent capable of sustaining its own institutions, financing its own systems, and functioning as a competitive global provider of food, knowledge, digital ecosystems, and skilled labour.

Through this Framework, the Agency is equipped with the financial instruments necessary to survive operational shocks, maintain liquidity, protect integrity under political pressure, and transition Legacy Projects—including agriculture, digital governance, cooperative economy institutions, and societal infrastructure—toward self-sustaining revenue cycles consistent with sovereign development and market principles.

## Chapter One — Financial Mandate and Principles

The Agenda 74 Agency operates under a fiduciary mandate defined by Creativa Center and aligned with the Flowhub governance architecture. Its primary financial identity is that of a neutral execution institution entrusted to manage multi-source capital with transparency, probity, and verifiable integrity. The Agency’s financial mandate is rooted in four non-derogable principles: fiduciary discipline, transparency, operational independence, and prohibition of rent-seeking.

The Agency’s financial mandate is executed in partnership with GSDA, which serves as the gateway to sovereign, REC, DFI, philanthropic, and private capital. GSDA’s role is not discretionary but structural, ensuring that every financing arrangement supporting a Mission Order passes through a consistent origination process and is aligned with the safeguards and fiduciary rules of the Creativa Universe. This partnership guarantees that capital mobilisation remains coherent, repeatable, and auditable, regardless of jurisdiction or financing mix.

A core principle of the Framework is that operational speed shall never override probity. All capital flows—whether rapid-deployment emergency funds, phased programme financing, or long-term sovereign infrastructure commitments—remain subject to segregation of duties, sanctions screening, traceability, transparent procurement, and the MEL-linked reporting required by custodial doctrine. No Mission Order may be executed, and no funds may be moved, outside these rules.

The Framework further establishes that A74 may not accumulate profit or financial advantage from holding or administering funds. However, the Agency may recover operational costs and receive remuneration through structured fee models approved under this Framework, ensuring institutional solvency and long-term viability without compromising neutrality or integrity.

## Chapter Two — Capital Mobilisation



Capital mobilisation encompasses the sourcing, structuring, blending, and sequencing of financial resources required to execute Mission Orders. It integrates sovereign commitments, REC-level facilities, development finance instruments, philanthropic contributions, private capital, and internal Creativa mechanisms into a single, frictionless financing architecture. The Agency does not negotiate capital independently; all mobilisation occurs under GSDA authority, ensuring fidelity to custodial standards and elimination of political or financial distortion.

Sovereign financing constitutes the anchor of long-term sustainability. Mission Orders may be funded through national budget allocations, sovereign facilities, or cost-sharing arrangements designed to build state capacity while reducing reliance on external donors. Early-stage sovereign participation—even if modest—creates fiscal ownership and supports the planned 50-year continental transition toward economic autonomy envisioned by Agenda 2074.

Regional Economic Communities provide structural financing aligned with regional priorities, including agriculture, logistics, digitalisation, cooperative development, and intra-regional trade. REC-level facilities reduce duplication, support cross-border coherence, and accelerate alignment with continental standards.

Development finance institutions provide catalytic capital, risk-mitigation instruments, guarantees, concessional windows, and blended-finance structures that allow Mission Orders to commence in contexts where sovereign or regional financing is insufficient. DFI engagement is framed as transitional: catalytic in the early phases of Legacy Projects but diminishing in relative weight as national systems—including SDEP/SFPSEI food systems, DESA governance architectures, GSCA institutions, and EUOS estates—mature into revenue-producing operations.

Philanthropic capital and grantmaking remain essential in early-phase humanitarian or capability-building components but are not relied upon as the long-term financial backbone of Legacy Projects. Philanthropy serves as a bridge, not a foundation.

Private capital—including commercial lenders, impact investors, trade finance providers, and cooperative market actors—enters Mission Orders through blended structures designed to minimise risk and accelerate scale. Structured correctly, private capital supports the transition from donor dependence to market-driven revenue cycles, such as those envisioned in SDEP evolution: five years to stability, followed by trade-based revenue flows returning value to agricultural associations and institutional partners such as ACTESA, UNDP, GSIA, and EUUSL.

Blended capital stacks unify all these sources under a single fiduciary architecture, ensuring seamless deployment, full traceability, and consistency between financing and execution. The Framework envisions that by the end of Agenda 2074, Africa’s agricultural, digital, institutional, and societal systems will operate primarily on market terms—self-sustaining, globally competitive, and internally capitalised.

## Chapter Three — Flowhub Financial Structures

Flowhub constitutes the mandatory fiduciary and financial-control architecture through which all capital entering, moving through, or exiting a Mission Order must be governed. It is a ring-fenced system designed to ensure that complex, multi-source capital stacks remain transparent, segregated, sanctions-screened, and fully auditable at every stage of execution. No financial activity under a Mission Order may fall outside the Flowhub perimeter.



Flowhub structures enforce the creation of ring-fenced vehicles for each Mission Order, allowing sovereign, REC, DFI, philanthropic, and private capital to flow through legally separate accounts that protect funds from political interference, operational commingling, or fiduciary distortion. These vehicles are designed to function independently of national budget cycles while remaining fully compatible with sovereign financial regulations and reporting.

Fund flows under Flowhub are fully transparent and must be traceable from original contribution to final expenditure. Each disbursement is logged with the originating fund, the purpose, the Component receiving it, the procurement action it supports, and the oversight mechanism that verifies compliance. No off-ledger transactions, discretionary reallocations, or informal transfers are permitted.

Procurement integrity is embedded into Flowhub through mandatory segregation of duties, pre-approved vendor lists, sanctions screening, competition compliance, and documented justification for any deviation from standard procurement pathways. The Finance and Compliance Directorate maintains continuous oversight over procurement actions and must intervene where risk thresholds are triggered or irregularities arise.

Sanctions screening is mandatory for all financial flows, contractual partners, vendors, and implementing entities. Screening must occur at entry, prior to disbursement, upon contract renewal, and at closure. Any sanctions hit triggers automatic escalation and immediate suspension of the relevant financial activity.

Flowhub also codifies duties of segregation—separating initiators, approvers, processors, auditors, and MEL verifiers—to prevent concentration of authority, conflicts of interest, or opportunities for misuse. These duties apply across A74 directorates, sovereign partners, subcontractors, and implementing entities.

The Flowhub architecture ensures that Legacy Projects operate at a scale comparable to sovereign programmes while remaining fully protected by a private-sector-grade fiduciary shield. Its design ensures that capital mobilised for Africa’s long-term transformation cannot be misallocated, diluted, or compromised during the 50-year Agenda 2074 horizon.

## Chapter Four — Costing and Remuneration

Costing and remuneration constitute the financial mechanisms through which the Agenda 74 Agency sustains its operational capacity without engaging in rent-seeking or accumulating profit beyond what is strictly necessary for solvency and institutional resilience. This Framework ensures that A74 remains financially stable, capable of rapid deployment, and insulated from dependency dynamics, while maintaining neutrality and fiduciary integrity.

Costing occurs at three structural levels: Component-level costing, Mission-level costing, and Portfolio-level costing. Component-level costing identifies the financial requirements associated with each deployed module (SDEP/SFPSEI, DESA clusters, ECHO Future units, GSCA institutions, EUOS estates). Mission-level costing aggregates these into a single financial envelope governed by a Mission Order. Portfolio-level costing supports long-term planning across the Legacy Projects and aligns cost estimates with strategic financial projections under Agenda 2074.

Remuneration is structured through a set of permitted fee models that ensure the Agency’s operational sustainability while remaining transparent and equitable:



The **Mandate Fee** compensates the Agency for the initiation, governance, and overhead associated with Mission Orders, ensuring that strategic preparation and readiness functions are properly funded.

The **Administration Fee** covers the operational cost of maintaining directorates, staff, systems, MEL infrastructure, fiduciary controls, and communications functions—ensuring that the Agency remains solvent independent of donor cycles.

The **Compacting Fee** applies to arrangements where the Agency structures multi-party agreements, blended financing vehicles, or cross-institutional compacts. This fee reflects the technical and legal work required to bind sovereigns, RECs, DFIs, private investors, and custodial institutions into a unified operational instrument.

The **Outcome-Linked Fee** may be applied in contexts where measurable performance, safeguarded delivery, and MEL-verified outputs are produced. Such fees remain strictly regulated, must be tied to objective indicators, and never create incentives inconsistent with standards or safeguards.

These remuneration mechanisms collectively ensure that A74 can maintain financial stability during the early phases of the Legacy Projects—when donor or concessional financing may still dominate—while preparing for the long-term transition in which Legacy Projects (particularly SDEP and DESA clusters) transition into self-financing, revenue-generating national systems.

For example, once SDEP’s five-year stabilisation period gives way to mature agricultural trade flows, the resulting cooperative-based revenue cycles will provide sustainable kick-back arrangements to ACTESA, GSIA, UNDP-aligned activities, and EUSL operational structures. Such mechanisms exemplify the planned shift away from donor reliance: Legacy Projects transition into sovereign and market-based systems that support themselves, their custodians, and their continental institutions without perpetual grant cycles.

## Chapter Five — Financial Reporting and Audit

Financial reporting and audit constitute the mandatory transparency mechanisms through which the Agenda 74 Agency demonstrates fiduciary discipline, verifies compliance with Flowhub requirements, and maintains the trust of sovereigns, RECs, development finance institutions, custodial bodies, and private investors. This Chapter establishes the rules that ensure every financial action taken under a Mission Order is visible, traceable, and defensible.

The Agency maintains a consolidated financial reporting architecture built on uniform templates that apply across all Legacy Projects and jurisdictions. These templates ensure consistency in presentation, comparability between countries, and the ability for oversight bodies to interpret complex financial flows without delay. Reports must integrate expenditure data, capital-stack composition, disbursement sequencing, safeguard allocations, procurement actions, and MEL-linked financial indicators.

Financial reporting occurs at multiple intervals: monthly operational statements, quarterly fiduciary status reports, and semi-annual consolidated summaries. These are supplemented annually by a Mission Order-level Financial Execution Report, which is submitted to Creativa Center, custodial bodies, GSDA, sovereign partners, and any financing institutions with standing rights of review. These reports must include variance analyses, justification for any deviations, corrective actions, and a reconciliation of all inflows, obligations, and expenditures.

Audit mechanisms operate independently of reporting and consist of internal audits carried out by the Finance and Compliance Directorate, external audits initiated by GSDA or sovereign partners under



standard clauses, and ad-hoc audits triggered by risk events, variance alerts, or escalation. Audits must be granted unrestricted access to records, vendors, personnel, contracts, Flowhub logs, and MEL data relevant to financial flows. No shield, privilege, or operational urgency may obstruct an audit.

All audits culminate in documented findings, with corrective actions tracked to closure. Findings are archived permanently in the canonical record of the Mission Order. Audit readiness is therefore a standing obligation, not an episodic requirement. The Agency must maintain financial records in real time, with full traceability, complete documentation, and immediate accessibility for verification.

Through these mechanisms, the Agency ensures financial credibility at all scales—from pilot deployments to continental programmes—and reinforces its role as a neutral execution institution capable of managing capital under sovereign-grade conditions.

## Chapter Six — Sustainability and Shock Absorption

Sustainability and shock absorption constitute the long-term financial posture that enables the Agenda 74 Agency to maintain continuity of operations across political cycles, market volatility, climatic disruptions, conflict environments, and other systemic shocks that may arise during the 50-year execution horizon of Agenda 2074. This Chapter defines the instruments and structural provisions required to maintain solvency and execution capacity under all foreseeable conditions.

The Agency maintains a structured reserve system designed to provide liquidity for operational continuity, emergency deployments, and bridge financing during delays in sovereign or DFI disbursements. Reserves are accumulated through approved fee mechanisms, efficiency gains, capital-cycle optimisation, and performance-linked resource allocations where permitted under a Mission Order. Reserves are held in secure, segregated accounts under Flowhub control and may be deployed only for continuity or stabilisation purposes.

Shock absorption is further achieved through diversification of capital sources. As Legacy Projects mature—particularly SDEP, DESA clusters, GSCA institutions, and EUOS estates—their domestic revenue cycles reduce exposure to donor volatility and external financing shocks. Over time, agricultural trade revenues, digital-economy value chains, cooperative-economy contributions, and property-based operating income are expected to create sustained funding streams aligned with sovereign and market realities. These endogenous capital flows will support not only the Legacy Projects but also the institutions—ACTESA, GSIA, EUSL, and others—that govern and maintain them.

The Framework also embeds forward-looking measures designed to anticipate and mitigate macro-level risks. These include currency-hedging provisions for cross-border financing, inflation-adjusted costing structures, phased disbursement strategies, and actuarial modelling of long-term revenue patterns. Each Mission Order includes a shock-scenario analysis that models operational continuity under political disruption, climate strain, market contraction, or supply-chain breakdown.

Sustainability is defined not as financial independence from external actors in the short term, but as the progressive evolution of Legacy Projects into fully sovereign and market-funded national systems by the end of Agenda 2074. The Framework ensures that, through disciplined capital management, structured revenue streams, and resilient reserves, the continent transitions toward a future in which its agricultural output, digital infrastructure, workforce systems, and societal estates are globally competitive and internally financed.



This trajectory reflects the long-term vision: that by 2074, Africa’s food systems, digital governance platforms, cooperative institutions, and societal infrastructure will not only sustain themselves but will export capacity, competence, and value to the world.

## Final Word

The Funding & Remuneration Framework establishes the financial architecture that allows the Agenda 74 Agency to operate with speed, integrity, and resilience. It transforms multi-source capital into a disciplined, standards-governed execution engine. It creates the conditions for a continental transition from externally driven financing to sovereign, regional, and ultimately market-anchored systems. It protects fiduciary integrity through Flowhub controls, sustains operations through structured remuneration, and safeguards continuity through reserves and shock-absorption mechanisms. Over the long horizon of Agenda 2074, this Framework enables the Legacy Projects—and the institutions that steward them—to evolve into fully self-sustaining national and regional systems, positioning the continent as a stable, competitive, and globally indispensable contributor to food systems, digital governance, institutional design, and human capability.