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# FOUNDING CHARTER OF UNIFIED ALLIANCE FOR SOCIAL EQUITY

*CONSTITUTIONAL CHARTER DEFINING THE IDENTITY, AUTHORITY AND  
LEGAL BASIS OF UASE.*

**CREATED BY**  
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*Care to Change the World*



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# Founding Charter of UASE

## Establishment, Name and Legal Character

The Unified Alliance for Social Equity (UASE) is hereby established as a top organisation within the Creativa Universe, constituted to operate as a permanent, multi-programme institutional alliance dedicated to the implementation of social equity outcomes at scale.

UASE is established as a distinct legal entity, capable of holding rights and obligations, entering into contracts, mobilising and managing capital, and exercising institutional authority in accordance with this Charter and the instruments adopted pursuant to it. Its legal form shall be determined in a manner consistent with its international operating scope, implementation mandate and capital-structuring requirements.

UASE is constituted as an implementation-oriented, non-political and non-partisan institution. It does not exercise legislative authority, sovereign power or diplomatic representation. Its legitimacy derives from constitutional design, compact-based participation and demonstrable delivery, rather than from political delegation.

The name “Unified Alliance for Social Equity” reflects the institutional intent to unite public purpose, private capital and operational capability within a single governed framework, without assuming the characteristics of a treaty-based organisation unless and until such recognition is intentionally pursued.

## Objects, Purposes and Public Mandate

The object of UASE is to advance social equity through the disciplined implementation of integrated systems across food systems, digital public systems, infrastructure, markets, skills and capital mobilisation.

UASE’s public mandate is to design, structure, mobilise and execute programmes that expand access, participation and resilience within economic and social systems, while preserving affordability, local value retention and long-term sustainability.

In fulfilling this mandate, UASE shall act as an implementation alliance rather than as an advocacy or normative standard-setting body. It shall complement, but not duplicate, the roles of states, regional organisations and existing multilateral institutions.

UASE is mandated to prioritise evidence-backed transition, catalytic capital mobilisation and system-level outcomes. It shall not operate as a grant-distribution platform detached from execution, nor as a purely financial vehicle divorced from public purpose.

The public mandate of UASE is operational in nature and is exercised through compact-based engagement, programme deployment and governed partnership, rather than through policy prescription or conditionality.

## Institutional Powers and Limitations

To fulfil its objects and mandate, UASE is empowered to establish and govern programmes, mobilise and deploy capital, enter into agreements with public and private partners, and provide implementation, project preparation and system-integration services.



UASE may establish subsidiary entities, programme-level structures or special-purpose vehicles where required for execution, financial structuring or risk management, provided that such entities remain subject to UASE governance and doctrine.

UASE may enter into host-country, implementation, partnership and compact agreements, and may adopt internal rules, manuals and frameworks necessary to regulate its operations.

The powers of UASE are explicitly limited to implementation and system-delivery functions. UASE shall not assume political authority, regulatory powers, or coercive enforcement capabilities. It shall not act as a supranational government, nor as an alternative forum for intergovernmental negotiation.

UASE shall operate within the boundaries set by this Charter, its founding doctrine, and the governance and safeguards frameworks adopted pursuant thereto. Any exercise of power beyond these boundaries is void.

## Top-Level Architecture and Programme Structure

UASE is constituted around a compressed top-level architecture, composed of a central institutional spine and a limited number of function-based programmes.

The central spine is responsible for governance, capital architecture, risk management, integrity, reporting, and institutional coherence across all UASE activity. It exercises binding authority over programme structures, approval processes and adherence to doctrine.

UASE operates through the following core programmes, each constituted as a full delivery organisation within the alliance framework:

- Digital Public Systems Programme
- Food Systems and Rural Prosperity Programme
- Infrastructure, Utilities and Settlements Programme
- Markets, Enterprise and Value Chains Programme
- Skills, Applied Education and Workforce Transition Programme
- Project Preparation, Catalytic Finance and Local Capital Mobilisation Programme

Each programme operates with a defined mandate, delivery model and financing logic, while remaining subject to UASE-wide governance, capital and integrity frameworks.

Mandate duplication, uncontrolled programme expansion and ad hoc structural proliferation are expressly prohibited. Programme evolution shall occur through disciplined revision and integration, not institutional sprawl.

## Relationship to Creativa Center and Adjacent Entities

UASE is constituted as a top organisation within the Creativa Universe and operates under the strategic ownership and custodial authority of Creativa Center.

Creativa Center serves as the founding authority, long-term steward and ultimate constitutional reference point for UASE, ensuring continuity of doctrine, alignment with the Agenda for Social Equity, and protection against institutional mission drift. Creativa Center does not exercise day-to-day



operational control over UASE, but retains reserved powers as defined in this Charter and related governance instruments.

UASE integrates and consolidates implementation capacity, capital mobilisation and alliance-level coordination that has been developed across adjacent Creativa entities, including but not limited to WOSL Group structures, GSDA capital mechanisms, GSIA intergovernmental interfaces, GSCA cooperative and equity instruments, the Agenda for Social Equity framework, and the Agenda 74 Agency as the primary implementation executor.

These entities retain their separate legal identities, mandates and governance, and are not absorbed into UASE. Instead, they relate to UASE through defined constitutional interfaces, whereby UASE functions as the maintained alliance-level institutional form through which their mature capabilities are aligned, governed and projected externally.

UASE shall not supersede the independent governance of these entities, nor shall it replicate their internal functions. Its role is to provide a unified constitutional roof, external legibility and disciplined execution framework for social-equity implementation at scale.

## Membership, Participation and Compacting Principles

UASE adopts a multi-layered participation model that deliberately distinguishes between sovereign public authority, organised non-state participation, and individual civic engagement. This distinction is foundational and shall not be collapsed.

### Public Institutional Participation

Participation by states, regional economic communities, cities and other public authorities is organised in a manner broadly comparable to established multilateral practice, including the United Nations system.

Public entities may participate in UASE as Members, Participants or Compact Partners, subject to eligibility criteria and formal accession instruments adopted pursuant to this Charter.

Such participation confers institutional standing in UASE governance and compacting structures, but does not entail delegation of sovereign authority. Public participation is exercised through compacts, programme engagement and defined governance interfaces, not through political representation or legislative power.

### Organised Non-State Participation

UASE formally recognises structured non-state participation as essential to implementation, while maintaining a clear constitutional boundary between public authority and private or civic organisation.

Organised non-state participation is channelled primarily through WOSL Group entities and their affiliated structures, including:

- WOSL for private-sector organisations, primarily small and medium-sized enterprises;
- WOSL Charity for recognised charitable and civil-society organisations;
- WOFL for educational and learning institutions;
- Cupio Company for citizen-level market participation;



- Wings of Paloma (WoP) and Orcas & Pandas (OaP) as knight-order style recognition and engagement frameworks for sustained personal commitment to charity-as-a-business and animal-focused social equity action.

These entities do not constitute “member states” of UASE, nor do they exercise governmental or treaty-based authority. Their participation is functional, contributory and role-specific, anchored in implementation, capital mobilisation, market behaviour or civic engagement.

WOSL Group and its affiliated entities serve as organised participation channels, ensuring that private sector, civil society and citizen engagement is structured, governed and scalable, without individual actors entering UASE governance directly.

### Compacting as the Primary Mode of Engagement

UASE operates on a compact-based model, rather than on undifferentiated membership alone.

Compacts constitute formalised agreements—bilateral or multilateral—through which states, public authorities, programmes, capital partners and organised non-state participants align around defined objectives, implementation pathways, safeguards and accountability standards.

All participation in UASE, regardless of category, is ultimately exercised through compacts. Compacts define rights, responsibilities, contribution types and exit conditions, and are the primary instruments through which UASE maintains coherence while accommodating diversity of actors.

### Constitutional Safeguards

The Charter expressly prohibits:

- the conflation of private or civic participation with sovereign authority;
- the dilution of public mandate through informal influence;
- unstructured individual participation in UASE governance bodies;
- conversion of UASE into a membership-driven political forum.

These safeguards are essential to preserve institutional clarity, legitimacy and enforceability.

### Reserved Matters, Amendment and Dissolution

Certain matters are reserved to the highest constitutional authority of UASE and may not be delegated, implied or exercised by custom or practice. These reserved matters include, but are not limited to:

- the amendment of this Charter;
- the alteration of UASE’s core institutional purpose or public mandate;
- the creation, merger or dissolution of top-level UASE programmes;
- the modification of the central spine’s authority over governance, capital, risk and integrity;
- entry into arrangements that materially alter UASE’s constitutional independence or operating doctrine;
- decisions relating to dissolution or fundamental restructuring of UASE.



Amendments to this Charter may be made only in accordance with a formal amendment procedure adopted pursuant to this Charter, requiring heightened thresholds of approval designed to preserve institutional stability, doctrinal continuity and protection against capture or opportunistic redesign.

No amendment may validly contradict the founding doctrines set out in UASE 00 — Founding Doctrine and Institutional Vision, unless those doctrines are expressly and intentionally revised through the same heightened constitutional process.

UASE may be dissolved only by an explicit dissolution resolution adopted in accordance with the highest constitutional thresholds. In the event of dissolution, assets, obligations and ongoing commitments shall be settled in a manner consistent with UASE’s public mandate, existing compacts, and applicable law, with due regard to the protection of beneficiaries, partners and counterparties.

Dissolution shall not be used as a mechanism to evade obligations, undermine compacts, or dissipate public-purpose value accumulated through UASE operations.

## General Clauses

This Charter constitutes the primary constitutional instrument of UASE and shall prevail over all subordinate instruments, policies, manuals and agreements adopted pursuant to it, unless expressly stated otherwise.

Nothing in this Charter shall be interpreted as conferring sovereign authority, political mandate or regulatory power upon UASE. All activities of UASE are exercised within the bounds of contract, compact, partnership and applicable law.

Headings and chapter titles are for interpretive convenience only and shall not affect the substantive interpretation of this Charter.

If any provision of this Charter is held to be invalid or unenforceable under applicable law, such invalidity shall not affect the remaining provisions, which shall continue in full force and effect.

This Charter shall enter into force upon formal adoption by the founding authority and shall remain in force until amended or dissolved in accordance with its provisions.